# Saint Vincent and the Grenadines

# Minimal Advancement

In 2013, Saint Vincent and the Grenadines made a minimal advancement in efforts to eliminate the worst forms of child labor. The Government made limited enforcements efforts, which included incorporating information on trafficking in persons into the training for new police recruits and developing guides for officials to help identify victims of trafficking. The Government also continued to implement social programs that target children that may be vulnerable to child labor. However, although the country does not appear to have a widespread child labor problem, some children are engaged in domestic service and agriculture. Gaps remain in the legal framework. The minimum age for hazardous work falls below international standards, and although the use of children for the trafficking of drugs is prohibited, there is no law to prohibit the use of children in the production of drugs.

# Prevalence and Sectoral Distribution of Child Labor

Children in Saint Vincent and the Grenadines are engaged child labor in domestic service and agriculture.([1](#_ENREF_1), [2](#_ENREF_2)) Table 1 provides key indicators on children’s work and education in Saint Vincent and the Grenadines. Data on some of these indicators are not available from the sources used in this report.

**Table 1. Statistics on Children’s Work and Education**

|  |  |
| --- | --- |
| **Working children, ages 5 to 14:** | Unavailable |
| **School attendance, ages 5 to 14 (%):** | Unavailable |
| **Children combining work and school, ages 7 to 14 (%):** | Unavailable |
| **Primary completion rate (%):** | 98.9 |

*Source for primary completion rate: Data from 2012, published by UNESCO Institute for Statistics, 2014.*([3](#_ENREF_3))

*Source for all other data: Understanding Children’s Work Project’s analysis, 2014.*([4](#_ENREF_4))

Based on a review of available information, Table 2 provides an overview of children’s work by sector and activity.

**Table 2. Overview of Children’s Work by Sector and Activity**

|  |  |
| --- | --- |
| **Sector/Industry** | **Activity** |
| Agriculture | Cultivation of marijuana\* ([1](#_ENREF_1), [5](#_ENREF_5), [6](#_ENREF_6)) |
| Services | Domestic service\* ([2](#_ENREF_2), [7](#_ENREF_7)) |
| Categorical Worst Forms of Child Labor‡ | Commercial sexual exploitation\* ([6](#_ENREF_6), [8](#_ENREF_8)) |
| Used in the trade of marijuana\* ([1](#_ENREF_1), [5](#_ENREF_5)) |

\* Evidence of this activity is limited and/or the extent of the problem is unknown.

‡ Child labor understood as the worst forms of child labor *per se* under Article 3(a) – (c) of ILO C. 182

Limited evidence suggests that children are involved the cultivation of marijuana.([1](#_ENREF_1)) There have also been reports of adults exploiting children in Saint Vincent and the Grenadines through commercial sexual exploitation.([6](#_ENREF_6), [8](#_ENREF_8)) However, the Government has acknowledged that due to the lack of data on the prevalence of child labor,especially the sexual exploitation of children, the full extent of the problem is unknown.([9](#_ENREF_9))

# Legal Framework on the Worst Forms of Child Labor

Saint Vincent and the Grenadines has ratified all key international conventions concerning child labor (Table 3).

**Table 3. Ratification of International Conventions on Child Labor**

|  |  |
| --- | --- |
| **Convention** | **Ratification** |
| ILO C. 138, Minimum Age | ✓ |
| ILO C. 182, Worst Forms of Child Labor | ✓ |
| UN CRC | ✓ |
| UN CRC Optional Protocol on Armed Conflict | ✓ |
| UN CRC Optional Protocol on the Sale of Children, Child Prostitution and Child Pornography | ✓ |
| Palermo Protocol on Trafficking in Persons | ✓ |

The Government has established relevant laws and regulations related to child labor, including its worst forms (Table 4).

**Table 4. Laws and Regulations Related to Child Labor**

|  |  |  |  |
| --- | --- | --- | --- |
| **Standard** | **Yes/No** | **Age** | **Related Legislation** |
| Minimum Age for Work | Yes | 14 | Employment of Women, Young Persons, and Children Act ([10](#_ENREF_10)) |
| Minimum Age for Hazardous Work | Yes | 14 | Employment of Women, Young Persons, and Children Act ([10](#_ENREF_10)) |
| List of Hazardous Occupations Prohibited for Children | No |  |  |
| Prohibition of Forced Labor | Yes |  | Constitution ([11](#_ENREF_11)) |
| Prohibition of Child Trafficking | Yes |  | Prevention of Trafficking in Persons Act ([12](#_ENREF_12), [13](#_ENREF_13)) |
| Prohibition of Commercial Sexual Exploitation of Children | Yes |  | Prevention of Trafficking in Persons Act ([12](#_ENREF_12), [13](#_ENREF_13)) |
| Prohibition of Using Children in Illicit Activities | Yes |  | Prevention of Trafficking in Persons Act ([12](#_ENREF_12), [13](#_ENREF_13)) |
| Minimum Age for Compulsory Military Recruitment | N/A\* |  |  |
| Minimum Age for Voluntary Military Service | Yes | 19 | Police Act ([14](#_ENREF_14), [15](#_ENREF_15)) |
| Compulsory Education Age | Yes | 16 | Education Act ([16](#_ENREF_16)) |
| Free Public Education | Yes |  | Education Act ([16](#_ENREF_16)) |

\*No conscription or no standing military.

The minimum age for hazardous work is 14. There are no regulations defining or prohibiting hazardous occupations or conditions for children under the age of 18 beyond prohibitions against working at night and in any industrial undertaking.([2](#_ENREF_2), [9](#_ENREF_9), [17](#_ENREF_17)) The Prevention of Trafficking in Persons Act prohibits the use of a child in the trafficking of illicit goods, but not the use of children in the production of illicit drugs.([9](#_ENREF_9), [12](#_ENREF_12), [13](#_ENREF_13))

# Enforcement of Laws on the Worst Forms of Child Labor

The Government has established institutional mechanisms for the enforcement of laws and regulations on child labor, including its worst forms.

**Table 5. Agencies Responsible for Child Labor Law Enforcement**

|  |  |
| --- | --- |
| **Organization/Agency** | **Role** |
| Ministry of Labor | Enforce child labor laws and refer victims to appropriate social services.([2](#_ENREF_2)) |
| Royal Police Force | Make criminal arrests, including those involving the worst forms of child labor and human trafficking; specifically address human trafficking through an anti-trafficking unit; refer victims to appropriate social services.([2](#_ENREF_2)) |

Law enforcement agencies in Saint Vincent and the Grenadines took actions to combat child labor, including its worst forms.

***Labor Law Enforcement***

In 2013, the Ministry of Labor employed four inspectors who conducted 50 inspections, an increase from 14 in 2012.([2](#_ENREF_2)) As there were no complaints of child labor violations, there were no inspections conducted specifically targeting child labor. The budget for the Ministry of Labor for 2013 is not publicly available, but a Ministry official indicated that the amount is adequate.([2](#_ENREF_2)) Labor inspectors did not receive training on child labor and its worst forms in 2013.([2](#_ENREF_2))

***Criminal Law Enforcement***

In 2013, the Government incorporated information on trafficking in persons into the training for new police recruits and developed guides for officials to help identify victims of trafficking. The anti-trafficking in persons unit within the Royal Police Force conducted training seminars on child labor and forced labor for 8,000 students and 500 teachers, and also held similar seminars for members of Government and civil society.([2](#_ENREF_2))

The number of police investigators responsible for enforcing criminal laws on the worst forms of child labor is not available. There were no investigations or prosecutions involving the worst forms of child labor in 2013, and thus no citations issued or children removed from child labor as a result of investigations.([2](#_ENREF_2))

# Coordination of Government Efforts on the Worst Forms of Child Labor

Research found no evidence that the Government has established a mechanism to coordinate its efforts to address child labor, including its worst forms. However, the Government has another mechanism that may have an impact on child labor (Table 6).

**Table 6. Mechanisms to Coordinate Government Efforts on Child Labor**

|  |  |
| --- | --- |
| **Coordinating Body** | **Role & Description** |
| National Task Force against Trafficking in Persons | Develop a national plan to address trafficking, coordinate the collection of data amongst government agencies, establish policies to enable government agencies to work with nongovernmental organizations to prevent trafficking and assist victims, and coordinate and provide training for all relevant government officials and authority figures; chaired by the Prime Minister ([2](#_ENREF_2), [12](#_ENREF_12), [18](#_ENREF_18)) |

# Government Policies on the Worst Forms of Child Labor

Research found no evidence of any policies to address child labor, including its worst forms.

# Social Programs to Address the Worst Forms of Child Labor

Research found no evidence of programs to specifically address child labor in domestic service, commercial sexual exploitation, or illicit activities. However, the Government has funded other programs that may have an impact on child labor (Table 7).

**Table 7. Social Programs to Address Child Labor**

|  |  |
| --- | --- |
| **Program** | **Description** |
| Community Capacity Building Program and Village Integrated Development Program\*‡ | Designed to reduce poverty in rural areas.([2](#_ENREF_2)) |
| Supplementary Feeding Program\*‡ | Provides free meals to preschool and primary school students from low-income families.([2](#_ENREF_2), [19](#_ENREF_19)) |
| Education Sector Development Plan\*‡ | Aims to increase access to and improve quality of education for all.([20](#_ENREF_20)) |
| Book Loan Program\*‡ | Subsidizes textbooks for children from low-income families.([7](#_ENREF_7), [21](#_ENREF_21)) |
| Street Children Rehabilitation Program\*‡ | Returns children living on the street or at risk of living on the street to schools and trains and assists families of these children.([7](#_ENREF_7), [21](#_ENREF_21)) |
| Children Against Poverty Program\*‡ | Holds annual 2-week program to address gaps in the schooling system and break the cycle of intergenerational poverty.([5](#_ENREF_5), [7](#_ENREF_7), [21](#_ENREF_21)) |
| Crisis Center Shelter\*‡ | Maintains short-term shelter that may also be used to house trafficking victims, including children.([2](#_ENREF_2), [8](#_ENREF_8)) |

\* The impact of this program on child labor does not appear to have been studied.

‡ Program is funded by the Government of Saint Vincent and the Grenadines.

# Suggested Government Actions to Eliminate the Worst Forms of Child Labor

Based on the reporting above, suggested actions are identified that would advance the elimination of child labor, including its worst forms, in Saint Vincent and the Grenadines (Table 8).

**Table 8. Suggested Government Actions to Eliminate Child Labor, Including its Worst Forms**

|  |  |  |
| --- | --- | --- |
| **Area** | **Suggested Action** | **Year(s) Suggested** |
| Laws | Amend the Employment of Women, Young Persons, and Children Act to make 18 the minimum age for hazardous work. | 2009 – 2013 |
| Develop a list of hazardous occupations and working conditions prohibited for children under age 18. | 2009 – 2013 |
| Draft and adopt legislation to prohibit procuring or offering a child for the production of illicit drugs. | 2011 – 2013 |
| Enforcement | Provide training to inspectors on child labor and its worst forms. | 2011 – 2013 |
| Coordination | Establish a coordinating mechanism to combat all worst forms of child labor. | 2009 – 2013 |
| Government Policies | Develop a national plan of action to address the worst forms of child labor, particularly for children engaged in commercial sexual exploitation and in illicit activities. | 2009 – 2013 |
| Social Programs | Assess the impact that existing programs may have on addressing the worst forms of child labor. | 2009 – 2013 |
| Conduct a national child labor study to assess whether evidence of the worst forms of child labor is indicative of a small or hidden problem that requires further action. | 2009 – 2013 |

1. U.S. Embassy- Bridgetown. *reporting, February 4, 2013*.

2. U.S. Embassy-Bridgetown. *reporting, January 17, 2014*.

3. UNESCO Institute for Statistics. *Gross intake ratio to the last grade of primary. Total*. [accessed February 10, 2014]; <http://www.uis.unesco.org/Pages/default.aspx?SPSLanguage=EN>. Data provided is the gross intake ratio to the last grade of primary school. This measure is a proxy measure for primary completion. For more information, please see the “Children's Work and Education Statistics: Sources and Definitions” section of this report.

4. UCW. *Analysis of Child Economic Activity and School Attendance Statistics from National Household or Child Labor Surveys*. February 5, Analysis received February 13, 2014. Reliable statistical data on the worst forms of child labor are especially difficult to collect given the often hidden or illegal nature of the worst forms. As a result, statistics on children’s work in general are reported in this chart, which may or may not include the worst forms of child labor. For more information on sources used, the definition of working children and other indicators used in this report, please see the “Children's Work and Education Statistics: Sources and Definitions” section of this report.

5. U.S. Embassy- Bridgetown. *reporting, January 25, 2012*.

6. U.S. Department of State. "Saint Vincent and the Grenadines," in *Country Reports on Human Rights Practices- 2013*. Washington, DC; February 27, 2014; <http://www.state.gov/j/drl/rls/hrrpt/humanrightsreport/index.htm#wrapper>.

7. US Embassy- Bridgetown official. E-mail communication to USDOL official. March 3, 2014.

8. U.S. Embassy- Bridgetown. *reporting, February 14, 2014*.

9. ILO Committee of Experts. *Individual Direct Request concerning Worst Forms of Child Labour Convention, 1999 (No. 182) Saint Vincent and the Grenadines (ratification: 2001) Published: 2012*; accessed November 9, 2012; <http://www.ilo.org/dyn/normlex/en/f?p=1000:20010:0::NO:::>.

10. Government of Saint Vincent and the Grenadines. *Employment of Women, Young Persons, and Children Act*, no. 85, enacted July 1, 1938. <http://www.cavehill.uwi.edu/sitedemo/getattachment/bcecb492-a707-4f10-a65a-b2fc495fca02/EMPLOYMENT-OF-WOMEN,-YOUNG-PERSONS-AND-CHILDREN-AC.aspx;.gif;.jpg;.pdf;.htm;.flv>.

11. Government of Saint Vincent and the Grenadines. *Constitution of Saint Vincent and the Grenadines*, no. 916, enacted October 27, 1979. <http://pdba.georgetown.edu/Constitutions/Vincent/stvincent79.html>.

12. Government of Saint Vincent and Grenadines. *Prevention of Trafficking in Persons Act*, no. 27, enacted September 29, 2011.

13. The Anti-Trafficking in Persons Unit (ATIPU). *The Prevention of Trafficking in Persons (PTIP) Act (No.. 27 of 2011)- Part 1*. Bridgetown, Police Headquarters; November 20, 2012.

14. Child Soldiers International. "Appendix II: Data Summary Table on Recruitment Ages of National Armies," in *Louder Than Words: An Agenda for Action to End State Use of Child Soldiers*. London; 2012; <http://www.child-soldiers.org/global_report_reader.php?id=562>.

15. Government of Saint Vincent and the Grenadines. *Police Act Revised Edition 1990*, Chapter 280, enacted 1947.

16. Government of Saint Vincent and the Grenadines. *Education Act Revised 2006*, enacted 1992.

17. ILO Committee of Experts. *Individual Direct Request concerning Minimum Age Convention, 1973 (No. 138) Saint Vincent and the Grenadines (ratification:2006) Publlished: 2014*; accessed April 14, 2014; <http://www.ilo.org/dyn/normlex/en/f?p=1000:20010:0::NO::>.

18. The Anti-Trafficking in Persons Unit (ATIPU). *The Prevention of Trafficking in Persons (PTIP) Act (No.. 27 of 2011)- Part 2* Bridgetown, Police Headquarters; November 27, 2012.

19. Ministry of Education. *School Feeding Programme*, Government of Saint VIncent and the Grenadines, [online] [cited January 31, 2014]; <http://www.education.gov.vc/index.php?option=com_content&view=article&id=62&Itemid=81>.

20. Ministry of Education. *Administration: Welcome*, Government of Saint VIncent and the Grenadines, [online] [cited January 31, 2014]; <http://www.education.gov.vc/index.php?option=com_content&view=article&id=73&Itemid=89>.

21. Child Rights International Network. *Saint Vincent and the Grenadines: Child Rights References in the Universal Periodic Review*. London; September 19, 2011. [http://www.crin.org/resources/infoDetail.asp?ID=26137#](http://www.crin.org/resources/infoDetail.asp?ID=26137).